



City of Kenora
Committee of the Whole
Minutes
Tuesday, March 1, 2016
9:00 a.m.
City Hall Council Chambers

Present: Mayor David Canfield
Councillor Mort Goss
Councillor Rory McMillan
Councillor Dan Reynard
Councillor Sharon Smith
Councillor Colin Wasacase

Regrets: Councillor Louis Roussin

Staff: Karen Brown, CAO, Heather Kasprick, City Clerk, Rick Perchuk, Manager of Operations & Infrastructure, Lauren D'Argis, Corporate Services Manager, Melissa Shaw, Planning Assistant, Adam Smith, Special Projects & Research Officer

A. Public Information Notices

As required under Notice By-law #144 -2007, the public is advised of Council's intention to adopt the following at its, 2016 meeting:-

- Council will include \$22,333.34 (plus HST) under the 2016 Water and Sewer 2016 Capital Budget

B. Declaration of Pecuniary Interest & the General Nature Thereof

- 1) On Today's Agenda
- 2) From a Meeting at which a Member was not in Attendance.
None Declared.

C. Confirmation of Previous Committee Minutes

Resolution #1 - Moved by Councillor R. McMillan, Seconded by M. Goss & Carried:
That the Minutes from the last regular Committee of the Whole Meeting held February 9, 2016 be confirmed as written and filed.

D. Deputations/Presentations

Patti Fairfield – Nechee Friendship Centre (Emergency Shelter)

When Ms. Fairfield attended the public hearing on the zoning amendment on February 9th, the lack of questions led her to believe that there was consensus on the application so she was surprised when the motion was deferred on February 15th.

We all recognize the need for emergency shelter. That was clear from almost all of the Councillors who spoke at the last meeting. The issue is around the effective delivery of services to the most marginalized persons in our community and about the impact on businesses on Main and Second Street South. I can provide some clarification on the plan that was developed by City Staff, KDSB, the Kenora Fellowship Centre and the Nechee Centre.

With the closure of the night time emergency shelter operation at the Kenora Fellowship Centre, someone had to step up for this crucial service, which they did when they were approached by Kenora District Services Board. It would have been easier for them not to, but they did as they realize the importance of having an Emergency Shelter.

The Fellowship Centre will remain in the same location and will continue to offer their daytime programming as well as their transitional housing project out of their facility on Water Street.

The doors of the First Friendship Centre opened in Canada in 1958, as Aboriginal people began moving from reserves to urban areas. As Aboriginal people relocated, they were faced with many problems in receiving services due to cultural differences, bureaucracy and the barriers of language and systemic prejudice. Friendship Centres began in order to assist Aboriginal people with their adjustment and integration as they migrated into the urban environment.

The Friendship Centre Movement is the country's most significant off-reserve Aboriginal service delivery infrastructure. For over a half century Friendship Centres have helped urban Aboriginal people access the vital services they need to succeed in urban settings across Canada. Friendship Centres understand the challenges facing our communities and their unique "wrap-around" service delivery model ensures we are well equipped to tackle them. Across the country, Friendship Centres provide culturally appropriate services for Aboriginal people living in urban centres and have become a place for Aboriginal and non-Aboriginal people to come together, to share traditions and to learn from one another. The main objective for all Friendship Centres is to improve the quality of life for the urban Aboriginal people. The main target groups of each Friendship Centre are the urban Aboriginal population. This includes all age groups. Friendship Centres act as a support system to the community by providing programs that provide essential services which will assist them in contributing to the economy. These services are aimed at promoting the physical, emotional, spiritual and cultural wellbeing of all Aboriginal people. Ne-Chee is the Ojibway word for a "close friend" or "brother". The Ne Chee Friendship Centre was incorporated in 1976 and is a not-for-profit organization. Every Friendship Centre is different in what they offer; Ne-Chee Friendship Centre is fortunate in that it has 16 programs covering everything from health, justice, education, employment/training and social services. They have programs from pre-birth to the elderly and for all abilities.

The Nechee Centre's plan is to relocate all of their services to a downtown site. Keep in mind that the City, in their amendment proposal, was keeping site approval rights to specific locations. In doing this, all of our services will be more accessible for marginalized citizens. The services & programs that we provide are the crucial linkages that have been discussed in many of the reports related to marginalization and homelessness in Kenora. A centralized, accessible services centre will address many of the concerns raised in the City's Homelessness and Behavioural Task Force Work Plan. It would also fit into the Kenora Substance Abuse and Mental Health Task Force's Community Health & Wellbeing Plan. This is the community's effort towards making services more effective using the research that has already been reviewed by City Council.

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The emergency shelter operation would be run from 8 pm to 8 am which are the same hours as currently provided. We will not be running a daytime drop-in centre. The shelter operation will be contained and coordinated with our Street Patrol program. They are looking for an off street entry for privacy of those arriving for shelter at 8 pm and leaving at 8 am. They will definitely not be operating a day time drop in centre out of their offices on Main Street, Second Street South or any other location. The Nechee Friendship Centre is a service agency that delivers culturally appropriate programs. With this plan there would be no increase of daytime street people in the core of the City. Quite practically there would be no increase of nighttime street people either. The only thing that changes is where the mats are laid out and this is behind closed doors.

They plan to increase opportunities for those on the streets to be supported into a healthier lifestyle through their programs. They know that centralizing their services and increasing partnership as they are doing with the Fellowship Centre will accomplish this. This is effective service delivery. They are now requesting Council to facilitate this by moving forward with the regularizing of emergency shelter operation within the downtown zone through the proposed bylaw amendment.

Ms. Fairfield offered to answer any of Council's questions or concerns but will not address real estate questions.

Council thanked Ms. Fairfield for her deputation.

E. Reports:

1. Corporate Services & Strategic Initiatives

1.1 Kenora Baseball League Community Foundation Application

Recommendation:

That Council of the City of Kenora hereby authorizes the use of the City of Kenora's Charitable Status by the Kenora Baseball League (KBL) to apply for a grant from the Moffat Family Foundation via the Kenora and Lake of the Woods Regional Community Foundation to be used specifically towards the improvements to the Jaffray Melick Ball Fields.

Recommendation Approved.

1.2 Pre Budget Submissions Support

Recommendation:

Whereas municipalities continue to face significant financial strains on annual operating and capital budgets with the demands placed solely on municipalities; and

Whereas the infrastructure deficit is perhaps the most significant fiscal pressure facing municipalities; and

Whereas roads and bridges that were built by the Province are a significant contributor to the infrastructure deficit that Kenora is facing with immediate necessary repairs required with no funding for these repairs, leaving the sole cost burdened to the municipality; and

Whereas many small and rural municipalities have a limited assessment base and programs

such as the OMPF fund is a major source of revenue for rural municipalities which continues to decrease annually leaving the municipality with a further burden which they must find savings to offset the lost revenue; and

Whereas emergency services costs broadly have been increasing at three times the rate of inflation annually since 2002, primarily due to salary costs; and

Whereas social services costs are continuing to rise with additional service cost responsibilities being passed onto municipalities with no revenues to offset those costs; and

Whereas high energy costs are impacting the viability and attraction of business to rural areas and also impacts the ability for rural families to stay in their homes;

Therefore Be it Resolved that the City of Kenora supports, in principle, the recommendations outlined in the following documents as presented to the Minister of Finance / Standing Committee of Finance and Economic Affairs developed through its Legislative & Policy Advisory Committee which outlines and provides important feedback to the challenges municipalities face:

1. Association of Municipal Managers, Clerks & Treasurers of Ontario's (AMCTO's) pre-budget submission "Seeing the Big Picture Local Government Priorities for the 2016 Budget"
2. Association of Municipalities of Ontario's (AMO's) pre-budget submission
3. Rural Ontario Municipal Association's (ROMA's) pre-budget submission

; and further

That notice of this motion be sent to the Premier of Ontario, the Minister of Finance, Ontario's Budget Secretariat, Ontario's Standing Committee on Finance and Economic Affairs, Northern Ontario Municipal Association (NOMA), Local MPP's, as well as AMCTO, AMO and ROMA.

Recommendation Approved.

2. Fire & Emergency Services

No Reports.

3. Operations & Infrastructure

3.1 Sewage Pump Emergency Replacement

Recommendation:

That Council hereby authorizes the purchase of a sewage pump in the amount of \$22,333.34 (HST extra); and further

That Council hereby approves this purchase prior to approval of the 2016 Water and Sewer Capital Budget to be funded through the appropriation of \$22,333.34 (HST extra), from the Water and Sewer Reserve Fund; and further

That in accordance with Public Notices bylaw 144-2007 public notice is hereby given that Council will include these funds under the 2016 Water and Sewer Capital Budget; and further

That the only quotation for the supply and delivery of a 6W JFS Heavy Duty Grease Lube Vertical Pump from Industrial Fluid Consultants in the amount of \$22,333.34 (HST extra) be hereby accepted.

Recommendation Approved.

3.2 Traffic Amendment – Valley Drive

Recommendation:

That Council authorizes an amendment to the City of Kenora Traffic Regulation By-law Number 180-2015 to include changes to Schedule "B" No Parking Tow Away Zone and to Schedule "F" No Parking – Seasonal Basis, for Valley Drive; and further

That three readings be given to an amending by-law for this purpose.

Recommendation Approved.

3.3 Traffic Amendment – Rate of Speed – Beach Road

Recommendation:

That Council authorizes an amendment to the City of Kenora Traffic Regulation By-law Number 180-2015 to include changes to Schedule "T" – Rate of Speed – 25 Kilometres Per Hour Zone and additions to 40 Kilometres Per Hour Zone for Beach Road, St. Clair Street and Fourteenth Street; and further

That three readings be given to an amending by-law for this purpose.

Recommendation Approved.

4. Community & Development Services

No Reports.

F. Proclamations

None

G. Other

Mayor Canfield introduced a new item to discuss that was an urgent matter from the Northwestern Ontario Municipal Association (NOMA) of which he is President.

Resolution Regarding the Expansion of Natural Gas Service

Mayor Canfield spoke to the proposed resolution from NOMA supporting the expansion of natural gas services to rural areas. Mayor Canfield requested the will of Council on this matter if they would support the resolution and if so, a letter would be forwarded from his office indicating support and the resolution will follow on March 15th following Council.

- Reminder to everyone to join Mayor Canfield and Council at the Winter Carnival this Sunday for a free pancake breakfast under the tent at 9:00 a.m.
- Councillor McMillan requested a member of Council to attend the 2016 International Rainy-Lake of the Woods Watershed Forum in International Falls March 9-10. If a member of Council can attend, please contact Heather K by Friday for registration.

H. Next Meeting

- Tuesday, April 5, 2016

I. Adjourn to Closed

Resolution #2 - Moved by Councillor R. McMillan, Seconded by Councillor D. Reynard & Carried

That this meeting be now adjourned to a closed session at 9:39 a.m.; and further

That pursuant to Section 239 of the Municipal Act, 2001, as amended, authorization is hereby given for Committee to move into a Closed Session to discuss items pertaining to the following:-

- i) Proposed or Pending Acquisition or Disposition of Land (2 matters)**
- ii) Personal Matter about an Identifiable Individual (1 matters)**
- iii) Labour Relations (2 matters)**

Council Returned to the Committee of the Whole meeting from an incomplete closed session at 10:50 a.m. to begin the scheduled 11:00 a.m. portion of the agenda to hear external requests for 2016 Budget Considerations presentations.

Triple P.L.A.Y. – Debbie Novak, Program Coordinator

Debbie Novak thanked Council for their continued support of Triple P.L.A.Y., and for providing the opportunity to make a presentation today. Debbie provided a copy of their proposed operating and program costs for the 2015-2016 season. As well, she provided Council the latest newsletter that highlights their year and shows the number of events hosted, applicants assisted and the amount of funding provided. The number of youth they support continues to increase as does their funding needs. Their bike program is thriving as bikes continue to be reclaimed, repaired and recycled. They have developed two new funding partners in the Healthy Kids Charity Challenge and the Lake of the Woods Brewing Company. They have also partnered with Lake of the Woods Minor Soccer and Lake of the Woods Men's Soccer League, who were the benefit of our Diamonds & Ice experience while providing them with fundraising opportunities.

It is their hope that Council continues to support their efforts in keeping the youth in our community involved in an activity or take part in an event. Kids need to have a sense of belonging, to a team, a school group or their community and that provides them with the confidence to succeed with whatever goal they may have.

Handi Transit – Jackie McAllister, Board Chair

Ms. McAllister stated that last year was a good year for the Handi Transit operation as they came in under budget. They are asking the City for the same amount as last year. They increased their budget this year for wages, however, are not increasing their request for funding. The City staff at the Operations Centre along with City Hall is very supportive to the program. The program operates effectively. Some days there are 2 buses running with 20 to 30 riders per day. Saturdays are a lower ridership day. Many took advantage of the Christmas day service this year. Ridership keeps increasing which is positive.

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Lake of the Woods Museum – Lori Nelson, Museum Director

Lori Nelson distributed a copy of last year's Annual Report which includes a summary of the activities and achievements of the Museum and provides Council with an accounting of the value the City has received for its support in 2015. She also included a Report Card on the Museum's progress with their Strategic Plan, identifying their key strategic objectives and where they are at with them. From educational programming to exhibit work, from special events to collection care, from partnership endeavours to research, the Museum has had another busy and productive year and we're looking forward to the same in 2016.

Lori touched on some highlights that form a bridge from 2015 and 2016 which allow a glimpse of the year past and the year ahead. One of the challenges of growing the collections is that the storage space isn't increasing and so they have undertaken to re-examine their storage, maximize their space, and assess and strengthen the collection. The Museum therefore hired a one-year intern through NOHFC in 2015 who has been working diligently with our Museum Educator, to tackle the storage issues that they face.

One of the programs they offered in 2015 and it continues this year because it's been so well received is "We Are What We Eat". It is a series of winter Saturday afternoon presentations that gives people an opportunity to explore the different cultures in our community through traditional foods. Last year they experienced Middle Eastern, Slovakian, Japanese, Scottish and German cultures. They had such a tremendous response to this, both from community presenters and the participants, that they are continuing it this year for the 4th year with Lebanese, Greek, Thai, Ukrainian, Jamaican and Nepalese food. It's really about more than food, though – the food is really just a vehicle by which people can talk about their culture, how they came to settle in Kenora, and what their cultural traditions mean. Ultimately it builds understanding within our community between cultures and we all recognize how important that it.

Building partnerships has enabled the Museum to participate in many endeavours that it might not otherwise have been able to tackle on its own. An example of this "coming together" was evidenced in our exhibit last summer called Hoist the Main: Lake of the Woods By Sail when the Museum had input from the Lake of the Woods Arts Community, LOWISA, the Royal Lake of the Woods Yacht Club, Northern Harbour and the sailing community. Exhibits like this become true community efforts that reflect the interest, knowledge, talents, and values that extend well beyond the Museum staff and board. As well, this exhibit was the first in a series of summer exhibits which will be presented over the next few years to highlight Kenora's brand as North American's premier boating destination. This year, their summer exhibit will look at the history of steamboats on the lake. Next year, in 2017, they will be contributing to the community-wide celebration of the opening of the Path of the Paddle and the hosting of the Canada Summer Games rowing event, with two summer exhibits that look at the history of paddling and the history of rowing in our area.

The Museum received federal funding to create the Kenora Great War Project website which will be launched on April 2, but the past year has been spent securing funding, working with a website designer and the researchers to develop a website that is comprehensive and accurate in its content, visually engaging, and professionally presented all this to ensure that all the work done on the Kenora Great War Project is available to a worldwide audience. The website will include all the biographies of our local folk who participated in the war, a virtual exhibit of Husbands, Sons and Sweethearts (the museum exhibit), and other local resources that help to tell the story of Kenora's involvement in World War I.

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They are pleased to be invited to the table of the Urban Aboriginal gatherings which started last year and continue this year, to participate in the discussion about priorities for our urban Aboriginal population and what organizations, like the Lake of the Woods Museum, might do to assist in addressing those priorities. Those range from affordable housing; to food security; to – and this is more where the museum fits in – education about the impacts of colonization, the residential school system, and the 60s Scoop; and beyond. The gatherings have been enlightening, have formed a foundation for new relationships, and have drawn people together for conversations about some very important issues for our community. These are some of the things we have to look forward to in 2016.

The total budget is \$469,351 for the Lake of the Woods Museum. The amount that they are requesting from the City is \$285,167, about 60% of the total budget. The request is an increase and is primarily due to wages and is approximately \$17,000. This request is broken down as follows: Full-time salaries \$212,811, Student wages (minus anticipated employment grant) \$4,592, Intern salary (minus employment grant) \$2,770, Allocated payroll \$4,000, Benefits (for all staff) \$57,410, Utilities \$3,584.

Kenora Public Library – Marj Poirier, Library Board Chair

Mrs. Poirier thanked Council for the opportunity to come in today and present the summary of your library's progress and touch on future planning. The library continues to provide a vital community space that is welcoming to all in our community. Library staff develop programs that support literacy and build community, most importantly, they are accessible to all members of the community with no cost barriers. The library is a popular year round destination for citizens, tourists, local schools, daycares/daycamps, and families to visit.

2015 Accomplishments include the Kenora and Keewatin Branches received their Certificate of Accreditation, having met the strict conditions for accreditation as set out by the Ontario Public Library Guidelines Monitoring and Accreditation Council. The award was presented at the Ontario Library Association Super Conference Gala in Toronto in January 2016. In August 2015 the Library celebrated its Centennial with a community birthday celebration enjoyed by several families in the afternoon. The evening event featured a wine and cheese gala celebrating the buildings great history, with entertainment by Wayne Kelso and Kenora Scottish. The library building also was given a Heritage Designation.

With the help of the Kenora and Lake of the Woods Regional Community Foundation, improvements were made in the Keewatin Branch Children's Area to make the space more functional and welcoming.

The Library was able to maximize the time and skills of their student employees with grants from Service Canada's Summer Jobs Program and the Ministry of Northern Development's Summer Jobs Service. The CSJ grant allowed them to have a student providing assistance to technology users within the library and to reach out during the local markets to demonstrate the availability and ease of use of the library's many digital assets. For the second year in a row, an additional student provided by the Lake of the Woods Employment Action Program did a placement at the library and is now a part-time employee of the library.

The home delivery service is growing and attracting volunteers to help out with the delivery of library resources to shut-ins. In 2015 they were fortunate to raise over \$25,000 through grants to offset the costs of improving the services we offer to our community.

Through the Ontario Library Capacity Fund the library was able to acquire equipment to start a community Maker Space in the Keewatin Branch. A Maker Space is a community workspace

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where people with common interests, often in computers, machining, technology, science, digital art or electronic art, can meet, socialize and collaborate. The library has started the task of replacing chairs that were reupholstered over twenty years ago. Ten chairs were purchased in 2015, and they plan to purchase ten more in 2016 as well as replace window coverings.

The library continues to grow and advance with the changing needs in the community. The Board continues to provide up to date technologies, such as books and magazines in multiple formats, for various devices. They provide access to equipment and infrastructure that for some, is only available through their local library. They assist and instruct users with computers and laptops, cell phones, tablets and other mobile devices. The library is a popular amenity for visitors to the area, whether it be for information, internet access, and children's programs or to fulfill leisure reading needs.

Looking forward, the opening of the Maker Space in the Keewatin Branch, provides us an opportunity to partner with the Near North Mobile Media Lab on their Digital Creator North four year pilot project. This project will provide access to equipment, and most importantly, the expertise to help staff and the community become familiar with new technologies and Media Arts. Key partners include Ontario Trillium Foundation, Canada Council for the Arts, Ontario Arts Council, the Media Arts Network of Ontario, Northern Ontario Heritage Fund Corporation, and Cultural Spaces Canada.

2015 Challenges:

- Unable to secure CAP funding
- Unforeseen maintenance costs in order to convert lighting in the Keewatin Branch
- Increased costs for staff replacement for unforeseen absences due to illness, surgery etc.

Although they continue to face staffing challenges, they will work to accommodate unforeseen costs within the submitted budget. The library continues to work to meet the goals of their Strategic Plan for 2014-2019.

In 2015 their popular Travel Series was launched. Every month people gather in the library to learn about specific travel destinations and personal travel experiences. The library has partnered with the Best Start HUB to offer an annual program, Bannock and Books, celebrating First Nations Public Library week. Local schools and daycares continue to visit the library on a regular basis. In 2016 they hope to introduce a locally developed Kenora Reads program, based on the popular CBC Canada Reads. They would also like to build on the popularity of our Centennial Celebration family event and offer a wind-up event to celebrate the end of summer holidays and the start of the new school year.

Mayor Canfield thanked all of the presenters for their presentations and copies were left with Council for their review.

Council resumed to their closed session at 11:45 a.m.

J. Reconvene to Open Meeting

Council reconvenes to open session at 1:04 p.m. with the following reports from its closed session:-

Request to Purchase Municipal Property - Watson Recommendation:

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That the Council of the City of Kenora directs Staff to contact a party interested in purchasing a portion of municipal road allowance to indicate that the subject lands will not be declared surplus and sold because it may be required for future development

K. Close Meeting

Meeting adjourned at 1:05 p.m.